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1962/10/30

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Cubans would be capable, in a short time, of being trained to operate the surface-to-air missile installations. It could well be that once the Soviets have removed their long-range missiles they will not wish to have a military responsibility in Cuba.

- ii) The Soviets will undoubtedly insist upon having agricultural and other technicians in Cuba and this could be used as a cover for maintaining military personnel there, but my judgment is that if the Soviets remove all Soviet-operated military equipment, they will not wish to have other military personnel involved.
- iii) If we go for complete removal of Soviet-Cuban military tie, we will have to go much further in our guarantee against invasion and will have to reasonably satisfy the Cubans that they will be safe from United States supported emigre groups. This would involve probably some inspection of installations in Florida, Puerto Rico, and elsewhere, the location of which is doubtless known to the Cubans. We might not be able to deliver on other countries but if we agreed to UN inspection of United States territory, the Cubans would probably accept. The most difficult problem in this connection would be how we handled the question of subversive activities in general. We probably cannot control broadcasts from other countries directed at Cuba and it is doubtful if Castro would cease his activities in this field. Sooner or later there is likely to be either a Palace revolution in Cuba or a popular uprising. Should a revolt occur in one or more provinces, it would be difficult for the United States to resist pressures from emigre groups and public opinion in this country. This course would virtually require the neutralization of Cuba, with undesirable precedents for Berlin.

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- iv) The other course would be to go for the elimination of long-range and nuclear weapons with only general language on subversion and probably having our guarantee against invasion qualified by stating it is based on the assumption that Cuba will follow a peaceful course.

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